



Board of Delegates

Meeting Agenda

Wednesday, May 14, 2025
 In-person with a virtual option
 Join by computer using the link below
<https://us06web.zoom.us/j/85855172282>
 Or by phone: 646-931-3860 Meeting ID: ,85855172282

Chairman Jay McCosh will convene the annual meeting of the Centralina Board of Delegates at 5:00 p.m. **on Wednesday, May 14, 2025**, the meeting will take place at the Centralina offices located at 10735 David Taylor Drive, Charlotte NC. 28262

Registration 4:45-5:00 p.m.		
5:00 p.m.	Welcome and Call to Order	Jay McCosh
	Quorum Confirmation	
	Pledge of Allegiance	
	Amendments to the Agenda (if any)	
Consent Items: <i>Consent agenda items may be considered in one motion and without discussion except for those items removed by a Board Member.</i>		
5:05 Item 1 5 minutes Pages 4-6	Approval of February 12, 2025, Board of Delegates Meeting minutes The minutes from the February 12, Board of Delegates meeting have been distributed to all members of the Board of Delegates and should be approved if correct. Action/Recommendation: Motion to approve February 21, 2025, Board of Delegates meeting minutes.	Jay McCosh
Regular Items:		
5:10 p.m. Item 2 5 minutes Pages 8-11	Centralina Update Executive Director will provide an update on the organization, FY25 workplan implementation and state, federal relations activities. Action/Recommendation: <i>Receive as information.</i>	Geraldine Gardner
5:15 p.m. Item 3 10 minutes Pages 13-21	Three Year Strategic Plan Rollout Centralina's Directors will provide an overview of the new three-year strategic plan and the process for developing the FY26 workplan. Action/Recommendation: <i>Receive as information.</i>	Centralina Directors
5:25 5 minutes	Transition to Open House; Executive Director will share directions and usher Delegates to open house	Geraldine Gardner
5:30 p.m. Item 4 30 minutes Pages 23-29	Centralina Open House & FY26 Workplan Engagement Delegates are invited to participate in an interactive open house to engage Centralina staff, learn about our programs and provide feedback on the FY26 Workplan. Action/Recommendation: <i>Receive as information</i>	Geraldine Gardner
6:00 Item 5 40 minutes	Centralina Forum UNC School of Government Professor, Dr. Leisha DeHart Davis will join us for a special Centralina Forum session with Delegates. The	Dr. Dehart Davis



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Page 31	<p>session will cover the impact of growing citizen incivility on elected officials and the organizations you lead. In addition to peer-to-peer dialogue, Dr. DeHart-Davis will share practical tools for navigating complex situations.</p> <p>Requested Action/Recommendation: <i>Receive as information</i></p>	
6:40 p.m. 5 minutes	Comment from Board and Staff, Executive Board and Chairman	Board and Staff members
6:45 p.m.	Adjournment	Jay McCosh

Centralina Regional Council complies with the Americans with Disabilities Act (ADA), which prohibits discrimination on the basis of disability. Centralina Regional Council will make reasonable accommodations in all programs/services to enable participation by an individual with a disability who meets essential eligibility requirements. Centralina Regional Council's programs will be available in the most integrated setting for each individual. If any accommodations are necessary for participation, please contact the Clerk to the Board, 10735 David Taylor Drive, Suite 250, Charlotte, NC 28262, by phone (704) at 348-2728. Please allow 72 hours advance notice for preparation. Visit our website: www.centralina.org.



CENTRALINA

REGIONAL COUNCIL

Item 1



**Board of Delegates Meeting Minutes
August 14, 2024**

Delegate/Alternate Present	Jurisdictions with Delegate/Alternate Present
Jay McCosh, Chair	Town of McAdenville
Jim Muller	Town of Mineral Springs
Tony Long, Secretary	Town of Mint Hill
Shawn Rush	Town of East Spencer
Crystal Buchaluk	Town of Indian Trail
Jennifer Teague	Town of Harrisburg
Pat Sledge	Town of Spencer
Autumn Rierson-Michael	Town of Davidson
David Scholl, Vice Chair	Town of Stallings
Martha Sue Hall	At-Large Member
Amelia Stinson-Wesley	Town of Pineville
Mary Ruth Burns	Town of Peachland
Wayne Deatherage	Village of Marvin
Jamie Hammill	Town of Misenheimer
Darrell Hinnant	City of Kannapolis
Eliane Powell	Mecklenburg County
Kenny Wortman	Cabarrus County
Jarvis Woodburn	Anson County
Angela Caraway	Town of Ansonville
Dewayne Chitwood	City of Lowell
Lori Clay	City of Concord
Bill Earnhardt	Town of Rockwell
Kenny Godwin	Town of Love Valley
Christopher Harrington	Town of Lilesville
Wes Hartsell	Town of Norwood
Gene Houpe	Iredell County
Corinthia Lewis-Lemon	Town of Morven
Ken McCool	Town of Matthews
Alex Patton	Lincoln County

Call to Order

Chairman Jay McCosh, Town of McAdenville, called the meeting to order.

Roll Call

Narissa Claiborne, Board Administrator, noted that a quorum was present.

Amendments to the Agenda

There were no amendments to the agenda.

Pledge of Allegiance

Consent Agenda

1. Approval of August 14 - Board of Delegates Meeting minutes

Chairman McCosh called for a motion to approve the February 12 consent agenda. Mayor Pro Tem Martha Sue Hall made the motion to approve the consent agenda. Council Member Shawn Rush seconded the motion. The motion was approved unanimously.

Regular Agenda

2. Centralina Introduction and Board Overview

Centralina Staff shared with the new and continuing Delegates an introduction to the Centralina Regional Council and the roles and responsibilities of a Delegate

3. Municipal Caucuses and Rond Table Discussion

Delegates gathered by the county to select their municipal representative for the Executive Board.

4. Nominating Committee Report and Officer Elections

The 2025 Nominating Committee, Council Member Shawn Rush, Crystal Buchaluk, Felina Harris, and Martha Sue Hall shared their report and recommendations for the 2025 Centralina Officer candidates, including Chair, Jay McCosh- McAdenville, Vice Chair, David Scholl- Stallings, Secretary, Tony Long-Mint Hill, Treasurer, Jarvis Woodburn, Anson County. Chairman McCosh opened the floor for any additional candidates

Mayor Darrell Hinnant made a motion to approve the 2025 Nominating Committee recommendations. Councilmember Pat Sledge seconded the motion. The motion passed unanimously.

5. Installation of 2025 Centralina Officers

Board Administrator, Narissa Claiborne, installed the 2025 Centralina slate of officers.

6. Budget Overview and Public Hearing

Centralina Financial Director, Denise Strosser and Geraldine Gardner share with the Board of Delegates the placeholder annual operating and pass-through budget proposals for Fiscal Year 2026.

Chairman Jay McCosh called for a motion to approve FY2026 operating and passthrough placeholder budget ordinances in the amount of \$14,503,405 and \$16,248,900, respectfully, and the membership dues assessment of \$0.25 per capita with no minimum assessment per member.

Mayor Jennifer Teague of Harrisburg approved the motion. Mayor Darrell Hinnant of Kannapolis approved the motion. The motion passed unanimously.

Comments for Staff or Delegates

Mayor Teague, Town of Harrisburg, thanked Kelly Weston and Maelynn Joyner for attending their council retreat and their flexibility

Mayor Pro Team Martha Sue Hall, At large member from Stanly County, asked that Delegates reach out to colleagues who are not present and encourage them to attend or send alternates.

Comments from Centralina Executive Director

Comments from the Chairman

Adjournment

With no further business to be discussed, Chairman McCosh adjourned the meeting at 6:23 p.m.



CENTRALINA

REGIONAL COUNCIL

Item 2



Executive Board Agenda Item Cover Sheet

Board Meeting Date:	May 14, 2025	Agenda Item Type:	Consent:		Regular:	X
Submitting Person:	Geraldine Gardner	Presentation Time:	5 minutes			
Presenter at Meeting:	Geraldine Gardner	Phone Number:	704-351-7130			
		Email:	ggardner@centralina.org			
Alternate Contact:	Michelle Nance	Phone Number:				
		Email:	Mnance@centralina.org			
Submitting Department:	Executive	Department Head Approval:	G.Gardner			
Title of documents as shown in the Agenda: Centralina Update						
Description of Agenda Item: <i>(This wording will be used to summarize the item on the agenda cover page.)</i>						
<p>Executive Director will provide an update on the organization, FY25 workplan implementation and state, federal relations activities.</p>						
Background & Basis of Recommendations:						
<p>Each quarter, the Executive Director presents to the Board of Delegates the report on performance and implementation of the current fiscal year workplan. The 3rd Quarter Progress Report includes the following highlights (see attachment 1 below for full report):</p> <ul style="list-style-type: none"> • 91% of all planned action items have either been completed or are in progress. • Centralina has partnered with 27 local governments or non-profit organizations in the region to provide technical assistance and services to meet local needs. <p>Centralina’s state and federal relations activities include the implementation of the Federal Action Plan and Raleigh Relations Agenda. We launched a new legislative tracking tool on our website for the NCGA Long Session and Delegates are asked to weigh in on the position that the organization will take on key pieces of legislation – See Item 4. On the federal side, Centralina continues to advocate for stable federal funding for key regional services and reauthorization of key pieces of legislation by Congress.</p>						
Requested Action / Recommendation:						
Receive as information.						
Time Sensitivity: <i>(none or explain)</i>	None					
Budget Impact: <i>(none or explain)</i>	None					

Attachments: <i>(none or list)</i>	1. FY25 3 rd Quarter Progress Report
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FY25 Workplan Implementation

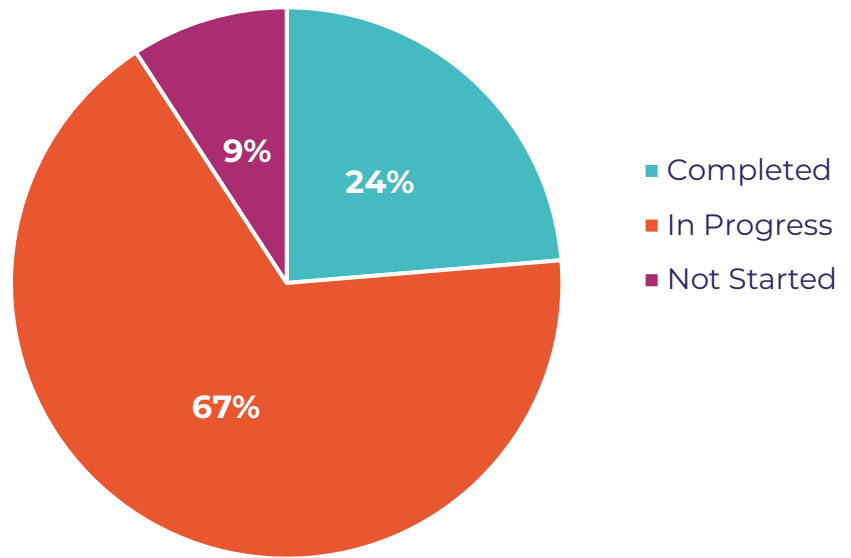
Third Quarter Progress Report



The Centralina team works diligently throughout the fiscal year to implement our FY2025 workplan, which includes 76 tactics that support implementation of our strategic plan.

By the end of the 3rd quarter, 69 (91%) of action items were launched or completed. Seven action items will start work before the end of the year.

Implementation Action Status – 2nd Quarter



Key Performance Indicators

196 member engagement activities completed

90 participants in *Centralina Learns* events

98 participants at regional professional development, peer network or thematic meetings

25 meetings held in support of regional planning activities

10 grants administered on behalf of local governments

54 maps, data products or reports completed

280 participants in Centralina AAA health and wellness programs

443 employers served with workforce development services

Highlights & Success Stories – 3rd Quarter

Regional Engagement

- Hosted 2025 “Tackling Aging” conference for over 300 healthcare service providers, professionals and volunteers.
- Facilitated a joint metropolitan planning organization (MPO) meeting for Charlotte Regional Transportation Planning Organization and Gaston-Cleveland-Lincoln MPO.
- Hosted several webinars and events to support FEMA public assistance and hazard mitigation processes.
- Moved the Raleigh Relations and Federal Advocacy Agenda work forward through several in-person meetings with elected officials in Washington, DC, and Raleigh to discuss important legislative and budget issues.

Local Government Support

- Supported seven local governments with Board retreats and strategic planning sessions to shape FY26 budget development and priority setting.
- Collaborated with five employers in Mecklenburg, Union and Iredell counties to complete needs assessment and pilot strategies for employee transportation under the CONNECT Centralina transportation demand management pilot project initiative.

Individual Service Delivery

- Launched new Veterans-Directed and community-based services program in partnership with the Salisbury VA Medical Center.
- Issued request for proposals for Workforce Innovation and Opportunity Act service providers at the NCWorks Career Centers in the region; the team is currently reviewing the responses and an award will be made imminently..

FY25 Technical Assistance Projects

We're proud to have worked with the following partners on a variety of technical assistance projects, such as land use planning, code enforcement and facilitation services

Anson County	Town of Badin	Town of Wadesboro*
Gaston County	Town of Cramerton	Village of Marvin *
Mecklenburg County*	Town of Davidson	Cabarrus Health Alliance
Stanly County *	Town of East Spencer	Charlotte Area Transit Authority (CATS)
City of Albemarle*	Town of Granite Quarry	Charlotte Regional Transportation Planning Organization
City of Bessemer City	Town of Harrisburg	Iredell-Statesville Schools
City of Charlotte*	Town of Lilesville	Lake Wylie Marine Commission
City of Gastonia *	Town of Morven*	
City of Lincolnton	Town of Norwood	
City of Locust	Town of Spencer	

**Indicates 2 or More Projects*



CENTRALINA

REGIONAL COUNCIL

Item 3

Executive Board Agenda Item Cover Sheet

Board Meeting Date:	May 14, 2025	Agenda Item Type:	Consent:		Regular:	X
Submitting Person:	Geraldine Gardner	Presentation Time:	10 minutes			
Presenter at Meeting:	All Centralina Directors	Phone Number:	704-351-7130			
		Email:	ggardner@centralina.org			
Alternate Contact:	Michelle Nance	Phone Number:				
		Email:	Mnance@centralina.org			
Submitting Department:	Executive	Department Head Approval:	G.Gardner			
Title of documents as shown in the Agenda: Three Year Strategic Plan Rollout						
Description of Agenda Item: <i>(This wording will be used to summarize the item on the agenda cover page.)</i>						
<p>Centralina's Directors will provide an overview of the new three-year strategic plan and the process for developing the FY26 workplan.</p>						
Background & Basis of Recommendations:						
<p>Centralina staff and Delegates completed a comprehensive review and update to the organization's three-year strategic plan over the last six months (October 2024 to April 2025). The new plan was approved by the Executive Board on April 9, 2025. It will guide the organization's activities from July 1, 2025 to June 30, 2028.</p> <p>The presentation will cover the four main goals and supportive strategies under each goal, as well as the key performance indicators. Presenters will then review the process for Delegate input into the FY26 workplan during the open house that evening.</p>						
Requested Action / Recommendation:						
Receive as information.						
Time Sensitivity: <i>(none or explain)</i>	None					
Budget Impact: <i>(none or explain)</i>	None					
Attachments: <i>(none or list)</i>	1. Centralina Regional Council Strategic Plan FY26-28					



Centralina Strategic Plan

FY26 – FY28
July 1, 2025 – June 30, 2028

Draft for Approval



CENTRALINA
REGIONAL COUNCIL



INTRODUCTION

For over 55 years, the Centralina Regional Council has served the nine-county Greater Charlotte Region. The last three-year strategic plan (FY23-25) provided Centralina with a strong foundation for organizational growth in response to key regional needs and new federal and state funding opportunities. Key accomplishments from the last plan period included:

- Completed 201 annual action items over three years.
- Welcomed 7 new local government members.
- Supported 52 local governments and affiliated organizations with technical assistance and grant administration services.
- Delivered major regional plans to shape mobility, resilience and disaster recovery, digital opportunity and aging.
- Expanded services and programs for older adults and career seekers.
- Secured over \$5 million in federal and state funding to support program and service expansion across multiple program areas.
- Established the Government Affairs & Member Engagement division to steward member services and intergovernmental affairs.
- Expanded internal capacity and investment in IT, HR and Finance.

This new strategic plan is designed as a roadmap for organizational sustainability and service to the region from July 1, 2025 and June 30, 2028 (FY26- FY28). The plan was informed by robust internal and external engagement to take stock of current challenges and future opportunities. The major themes from the planning process that shaped our goals included:

- Expanding local support for building capacity, managing growth and implementing existing regional plans.
- Enhancing programming that connects leaders and practitioners from across the region to learn from each other and confront shared challenges.
- Prioritizing relationship building and partnership development.

In addition, we will continue our pursuit of organizational excellence and demonstrate our firm commitment to fiscal responsibility and service. The remainder of this document outlines our strategic foundation, three-year goals, strategies and performance metrics.



OUR STRATEGIC FOUNDATION

MISSION

We lead regional collaboration and spark local action to expand opportunity and improve quality of life.

VISION

Centralina is a collaborative organization and a trusted partner leading the region, communities and individuals towards a thriving future.

VALUES

Lead & communicate with care
Embrace flexibility & resiliency
Affirm that differences matter
Drive collaboration

Act with integrity & intent
Commit to serving & supporting our communities
Take care of ourselves & each other



CENTRALINA STRATEGIC PLAN

July 1, 2025 – June 30, 2028

GOALS & STRATEGIES

The four goals outlined below describe Centralina’s aspiration for achieving our vision through our service to the region, communities and individuals. Under each goal, the corresponding strategies outline the paths we will take to make progress over the next three-year period. On an annual basis our leadership team will craft specific action items to be completed, along with our core services and programs, over the course of a fiscal year.

GOAL 1: COLLABORATE TO PREPARE, PLAN AND ACT ON ISSUES THAT RESPOND TO TODAY’S NEEDS AND TOMORROW’S OPPORTUNITIES.

Strategies

1. Proactively identify regional issues and collaborate to address them through planning, convening, research and analysis.
2. Support the implementation of regional plans through Centralina-led activities and technical assistance to local partners.
3. Track progress and the communicate the impact of regional collaboration, planning and implementation activities.

Centralina Core Services

- Regional planning and implementation tracking
- Regional programs and initiatives that support plan implementation
- Technical assistance and support for local plan implementation actions
- CONNECT our Future
- CONNECT Beyond
- CEDS- Prosperity for Greater Charlotte
- Regional Resilience and Recovery
- Digital Opportunity Planning
- Four-Year Aging Area Plan



CENTRALINA STRATEGIC PLAN

July 1, 2025 – June 30, 2028

GOAL 2: STRENGTHEN CAPACITY, EFFICIENCY AND INNOVATIVE PRACTICE TO IMPROVE QUALITY OF LIFE AND ENHANCE ECONOMIC OPPORTUNITY.

Strategies

1. Expand professional development programming, peer networks and technical assistance services to attract a broader audience and build local knowledge.
2. Assess current services and delivery methods for continuous improvement in quality, efficiency, and effectiveness.
3. Develop new collaborations to increase Centralina’s visibility and expand our capacity and knowledge to serve our partners.

Centralina Core Services

- *Centralina Learns* professional development and education events
- Regional Peer Networks
- Technical assistance services in planning, community development and public administration
- Grant Services
- Older Americans Act implementation and funding to counties for adult nutrition, transportation, in-home aide services, senior centers and more
- Family caregiver support and evidence-based health programs (chronic disease, depression, falls prevention, etc.)
- Long-term care facility Ombudsman services and elder abuse awareness education
- Workforce Innovation Opportunity Act – Training and career services
- WIOA funded training and career services
- NCWorks Career Centers in Anson, Cabarrus, Iredell, Lincoln, Rowan, Stanly and Union counties
- Centralina Nextgen services and NextGen Youth Opportunity Sites



CENTRALINA STRATEGIC PLAN

July 1, 2025 – June 30, 2028

GOAL 3: CULTIVATE RELATIONSHIPS TO ADVANCE REGIONAL AWARENESS, COLLABORATION AND IMPACT.

Strategies

1. Strengthen relationships with members and partners through proactive engagement and championing collective successes.
2. Advance regional priorities at the state and federal levels through a robust advocacy agenda and strategic partnerships.
3. Cultivate internal knowledge and collaboration to increase staff fluency and connectivity to all aspects of our work.

Centralina Core Services

- Member engagement, retention and cultivation activities
- Board Engagement & Elected Official Engagement
- Federal & State Advocacy
- Region of Excellence Awards
- Centralina Communications (Newsletter, Web, and Social Media)
- Administration and content development for online member portal and resource center
- CD Team & Staff Engagement



CENTRALINA STRATEGIC PLAN

July 1, 2025 – June 30, 2028

GOAL 4: INVEST IN THE TALENT AND INFRASTRUCTURE NEEDED TO SUPPORT CENTRALINA AS A HIGH-PERFORMING, HIGHLY DESIRABLE PLACE TO WORK.

Strategies

1. Develop integrated, efficient HR systems to support recruitment, retention, performance and engagement in line with our values.
2. Enhance employee experience and productivity through technology improvements and effective asset management.
3. Improve financial processes and infrastructure to attain efficiency and fiscal sustainability.

Centralina Core Services

- Human Resources
- Employee Engagement & Appreciation Program
- Operations & Office Space
- Finance
- IT
- Fleet & Equipment
- Cross-departmental Teams

Implementation & Evaluation

A plan is only good if it's implemented; our team is committed to thoughtful implementation and transparent reporting on our progress. The Centralina Board of Delegates will receive quarterly progress reports on the status of the implementation actions in each fiscal year workplan. Overall progress on the Strategic Plan will be captured in Centralina's annual report. Not only will we report on the key performance indicators for the plan, but we will also regularly share success stories as part of our efforts to expand regional awareness of our impact.

Unless otherwise stated below, the baseline year for performance tracking will be FY25. Centralina may set performance targets for future fiscal years.



CENTRALINA STRATEGIC PLAN

July 1, 2025 – June 30, 2028

Goal 1: Collaborate to prepare, plan and act on issues that respond to today's needs and tomorrow's opportunities.

- # of regional plan implementation items initiated and completed
- # meetings held in support of regional planning activities
- # technical assistance and support requests completed to support plan implementation
- # of maps, data products or reports completed (internal or external clients)

Goal 2: Strengthen capacity, efficiency and innovative practice to improve quality of life and enhance economic opportunity.

- # of participants in Centralina Learns and other professional development programming
- # of peer network and thematic meetings held and # of participants
- # of grant information and advising services delivered
- # of state or federal grants administered on behalf of local governments
- # of new partnerships developed to expand services and reach new audiences
- # of participants in Centralina AAA health and wellness programs
- # of employers served with workforce development services
- # of career seekers served

Goal 3: Cultivate relationships to advance regional awareness, collaboration and impact.

- # of member engagement activities conducted
- # of engagements with federal and state elected representatives and staff
- # of Centralina staff volunteer hours completed

Goal 4: Invest in the talent and infrastructure needed to support Centralina as a high-performing, highly desirable place to work.

- \$ of new revenue generated through technical assistance contracts and grants
- # of professional development training hours completed by staff
- % of employees retained
- # of local, regional or national awards received



CENTRALINA

REGIONAL COUNCIL

Item 4



Executive Board Agenda Item Cover Sheet

Board Meeting Date:	May 14, 2025	Agenda Item Type:	Consent:		Regular:	X
Submitting Person:	Geraldine Gardner	Presentation Time:	30 minutes			
Presenter at Meeting:	Geraldine Gardner	Phone Number:	704-351-7130			
		Email:	ggardner@centralina.org			
Alternate Contact:	Michelle Nance	Phone Number:				
		Email:	Mnance@centralina.org			
Submitting Department:	Executive	Department Head Approval:	G. Gardner			
Title of documents as shown in the Agenda: Centralina Open House & FY26 Workplan Engagement						
Description of Agenda Item: <i>(This wording will be used to summarize the item on the agenda cover page.)</i>						
Delegates are invited to participate in an interactive open house to engage Centralina staff, learn about our programs and provide feedback on the FY26 Workplan.						
Background & Basis of Recommendations:						
<p>Each year, Centralina creates an annual workplan that serves as a roadmap for how the organization will implement its strategic plan in the coming fiscal year. Each Spring, we engage our Board and Regional Managers Group to receive feedback on plans, projects and initiatives for the coming year. This feedback is vital to ensuring our work is aligned with member and regional needs. Using this input, our team will draft our FY26 workplan and present it to the Executive Board in June.</p> <p>During this year's open house, Delegates will be asked to weigh in on the organization's position on important pieces of state legislation. We encourage all delegates to review the NCGA Long Session Legislative Briefing Sheet attached to this agenda item in preparation for the open house.</p>						
Requested Action / Recommendation:						
Receive as information.						
Time Sensitivity: <i>(none or explain)</i>	Workplan needs to be finalized before July 1.					
Budget Impact: <i>(none or explain)</i>	None					
Attachments: <i>(none or list)</i>	1. NCGA Long Session Legislative Briefing Sheet					



Land Use, Zoning Regulations

H765: Local Gov. Development Regulations Omnibus

- An act to reform local government development regulations in this state.
- Bill Summary (UNC SOG) – Extensive analysis of the full scope of the proposed changes to multiple statutes limiting local control over development and regulation. Centralina recommends reviewing the full summary available - [Bill Summary for H 765 \(2025-2026\) | Legislative Reporting Service](#)
- Current Status: In Committee
- Staff Recommendation: Oppose. Seeks to limit local land use control and decision-making.

H1009: Planning ETJ Prohibited.

- An Act providing that no city in the state may have or exercise planning jurisdiction outside its corporate limits.
- Bill Summary (UNC SOG): extensive bill summary available at [Bill Summary for H 1009 \(2025-2026\) | Legislative Reporting Service](#). Amends GS 160D-201 by limiting a city's exercise of powers granted by GS Chapter 160D to within the city's corporate limits, no longer including extraterritorial areas. Also amends multiple statutes by removing provisions related to extraterritorial jurisdiction and areas. Repeals any provision in a local act, (including a local act establishing or amending a city charter), granting a city the power to exercise extraterritorial planning jurisdiction under Article 19 (Planning and Regulation of Development) of GS Chapter 160A, or its successor, GS Chapter 160D. Specifies that the relinquishment of jurisdiction over an area that a city is regulating under the authority of extraterritorial planning jurisdiction will be effective January 1, 2026.
- Current Status: In Committee
- Staff Recommendation: Oppose. ETJ is an important tool for managing growth.

S493: Land Use Clarification and Changes

- An Act to allow the siting of schools via special use permit for areas zoned for commercial use; to clarify that use rights on property are not extinguished by the approval of additional use rights; and to eliminate municipal extraterritorial jurisdiction.
- Bill Summary (UNC SOG): [Full Summary link](#)
 - Part I: Enacts new GS 160D-917 to require zoning regulations in areas zoned for commercial use to allow the siting of a school building primarily used for the instruction of students and is under the control of a public school unit.
 - Part II: Various GS160D amendments related to special use permits; Part III Amends GS 160D-201 by limiting a city's exercise of powers granted by GS Chapter 160D to within the city's corporate limits, no longer including extraterritorial areas.



NCGA Proposed Legislation Briefing Sheet

Resource for May 14th Board of Delegates Meeting

- Current Status: In Committee
- Staff Recommendation: Oppose. Seeks to limit local land use control and decision-making.

[S495: Regulation of Accessory Dwelling Units.](#)

Companion Bill: [H627 : Regulation of Accessory Dwelling Units.](#)

- An act to increase affordable housing by allowing for the construction or siting of accessory dwelling units.
- Bill Summary (UNC SOG): Enacts new GS 160D-917 requiring local governments to allow at least one accessory dwelling that conforms to the North Carolina Residential Code for One- and Two-Family Dwellings for each single-family detached dwelling in areas zoned for residential use that allow for development of single-family detached dwellings. See Bill Summary for all amendments including a definition of an accessory dwelling unit, limitations of local government permitting, and the requirement for local governments to adopt development regulations to implement the provisions in this act by January 1, 2027. See [Bill Summary for H 627 \(2025-2026\) | Legislative Reporting Service](#)
- Current Status: Bills in committee in both chambers
- Staff Recommendation: Support. ADUs are a proven tool to expand housing choices. Proposed regulations allow for flexibility.

[S688: Local Government Land Use Reform](#)

- An act to amend local government planning and development laws.
- Bill Summary (UNC SOG): Limits the authority of local governments to exercise planning, zoning, and development regulation to the authority expressly authorized in statute by repealing GS 160D-101 subsection (d), and adopting new subsection (e). Effective and applicable to ordinances in effect on or adopted after January 1, 2026, making any ordinances inconsistent with the law void and unenforceable. Review the full [bill summary](#) for additional amendments proposed.
- Current Status: In Committee
- Staff Recommendation: Oppose. Seeks to limit local land use control and decision making.

Local Government Operations

[H95: Threaten Elected Official/Increase Punishment](#)

- To increase the punishment imposed for an Assault or threat against an executive officer, legislative officer, court officer, or local elected officer and to require pretrial release conditions for any person charged with Assaulting or making a threat against an executive officer, legislative officer, court officer, local elected officer, or election officer to be determined by a judge.



NCGA Proposed Legislation Briefing Sheet

Resource for May 14th Board of Delegates Meeting

- Current Status: Passed 3rd Reading in House and Moved to Senate
- Staff Recommendation: Support

H162: Local Gov't Applicants/Criminal History Check.

- Providing that counties and cities shall require criminal history record checks for applicants for employment if the position being filled requires the applicant to work with children in any capacity.
- Current Status: Passed 3rd Reading in House and Moved to Senate
- Staff Recommendation: Support

H659: Local Government Spending Transparency

- To increase transparency in local government spending.
- Bill Summary (UNC SOG): Enacts GS 159-42.2 requiring all local government invoices to be itemized and provides list of minimum disclosures required. Mandates local governments to have a website link to view quarterly invoices on their website, except municipalities with no website that, instead, must keep copies in a binder for public viewing. Requires local government websites to provide a link to the top three bids on every project, service, or any goods purchased with tax dollars, with quarterly updates. Mandates that both the invoices and bids be unredacted unless specifically required by law.
- Current Status: In Committee
- Staff Recommendation: Oppose on the grounds of the overly burdensome requirements for compliance; other mechanisms can support transparency.

H593: Local Government Audits

- An Act to modify the process by which units of local government, Public authorities, and local school administrative units select an accountant to conduct annual audits; and to appropriate funds to the state auditor to assist local governments with financial record keeping
- Bill Summary (UNC SOG): requires that the auditor be selected based on the qualifications described using sealed bids solicited by the governing board, which must be solicited at least every five years. Specifies that the auditor should be selected based solely on cost, expertise, and time for completion of the audit and without information as to identity of the bidder. Additional requirement outlined in the full [bill summary](#)
 - Appropriates \$3.52 million in recurring funds for 2025-26 to the SA to create a fiscal administrative program to implement specified goals related to bringing small local government and public authorities into compliance.
- Current Status: In Committee
- Staff Recommendation: Support. Clarity and consistency of good audit practice, as well as recurring funds for local capacity building.

Water & Sewer

H298: Local Gov'ts/System Development Fees

- An Act providing that system development fees for certain nonresidential new development may be paid in installments.
- Summary (UNCSOG) Amends GS 162A-213, concerning the timing of the collection of system development fees by local governments, to allow for system development fees to be paid in installments for new nonresidential development with a calculated increased flow rate between 325 to 2,500 gallons per day, but requires that the interest rate accrue on installments at a rate no greater than that rate established by the Secretary of Revenue for the interest that accrues on overpayments and assessments of tax on the date of connection, spread over three years or less from the time of application for a building permit or the time the application for connection for the individual unit of development to the service or facilities, whichever is first.
- Current Status: In Committee
- Staff Recommendation: Seeking Board Input

H850: Interbasin Transfer Moratorium/Study

- To impose a moratorium on issuance of certificates for Certain surface water transfers
- Bill Summary (UNSCOG): Imposes a moratorium on the Environmental Management Commission's (EMC) issuance of certificates authorizing significant new or increased surface water transfers until six months after the report required herein. Defines *significant* in the context of a new or increased surface water transfer. The North Carolina Collaboratory at the University of North Carolina at Chapel Hill (Collaboratory) shall study the current statutory process for approval of surface water transfers and provide any recommendations for legislation revising that process that the Collaboratory finds is needed.
- Current Status: In Committee
- Staff Recommendation: Oppose. Bill introduced in response to Charlotte Water IBT request and concerns from neighboring regions. IBT process allows for local/regional analysis and decision making which is preferred over a statewide approach.

S428: IBT Reforms.

- An Act to revise the laws governing transfers of surface water between river basins.
- Bill Summary (UNCSOG): Makes technical and organizational changes to GS 143-215.22G, setting forth the definitions applicable to Part 2A, Registration of Water Withdrawals and Transfers; Regulation of Surface Water Transfers, of Article 21, GS Chapter 143. Adds and defines *major transfer* as a new transfer between river basins

greater than 30 million gallons per day, or a modification of an existing transfer that would increase the existing transfer more than 30 million gallons per day. Refer to bill summary for additional details regarding proposed changes to the technical requirements and procedures related to public notice, environmental review, alternatives development and other processes elements. [Bill Summary for S 428 \(2025-2026\) | Legislative Reporting Service](#)

- **Current Status:** In Committee
- **Staff recommendation:** Oppose. Bill introduced in response to Charlotte Water IBT request and concerns from neighboring regions. No evidence that the existing noticing and review processes are not working and/or curbing stakeholder input.

[S758: Water & Sewer Allocation Reform](#)

- An Act to promote the development of water and sewer infrastructure and to facilitate the allocation of water and sewer service for residential development.
- Bill Summary (UNCSOG): Amends GS 162A-900 concerning limitations on local governments' allocation of water or sewer service for residential development. Limits the scope of the statute by defining "local government unit" to mean a political subdivision that serves more than 1,000 residential service connections (was defined by statutory cross-reference alone. Additional components include: Generally prohibits local government units from implementing a scoring or preference system to allocate water or sewer service among applicants for service for a residential development, eliminating the existing four qualifications to the prohibition. Adds a new provision to prohibit withholding the allocation of water or sewer service among applicants for service for residential developments if allocation capacity is available. Establishes three actions a local government must take when capacity is unavailable due to physical or environmental constraints. Full bill summary is available [here](#).
- **Current Status:** In Committee
- **Staff Recommendation:** Seeking Board input to inform position.

Transportation

[H364: STIP Grant Anticipation Notes.](#)

Companion Bill: [S172 : STIP Grant Anticipation Notes.](#)

- To authorize a local government to borrow money for the purpose of accelerating a local transportation project that is identified for funding under the State Transportation Improvement Program (STIP).
- Abbreviated Summary (UNCSOG): Amends GS 159-171 (Grant anticipation notes) to create new subsection (a1) and creates new subsection (b2) that prohibits borrowing under subsection (a1) if the total amount of notes issued in anticipation of the project exceeds the amount of funding identified for the project, and specifies

a mandatory certificate to be included on the note, signed by the finance officer. Makes clarifying changes to the statute to reflect the new subsections. Amends GS 136-189.11 to create new subsection (f1), requiring the Department of Transportation to ensure that any amendment or modification of the State Transportation Improvement Program will not delay the repayment of grant anticipation notes issued under GS 159-171(a1). Requires the Department of Transportation to develop procedures and rules as necessary for expedited project agreements to incorporate the terms and use of grant anticipation notes as added by this bill.

- **Current Status:** Bills in committee in both chambers
- **Staff Recommendation:** Support. Offers an additional infrastructure funding tool.

S541: Train Infrastructure Acceleration Act.

- To provide additional state funding to expedite the development of train infrastructure in North Carolina through the continued implementation of the corridor identification program.
- **Bill Summary (UNSCOG):** Requires the Department of Transportation (DOT) to expedite the implementation of the Corridor Identification Program routes with the goal of enhancing rail connectivity across North Carolina. Allocates an additional State allocation of \$1 million to each of the seven specified routes for comprehensive engineering, feasibility studies, and initial development efforts.
 - 4 Routes in the Region: Asheville to Salisbury; Charlotte to Kings Mountain; Charlotte to Washington, D.C.; Charlotte to Atlanta, Georgia.
- **Current Status:** In Committee
- **Staff Recommendation:** Support. Expansion of passenger rail recommended in CONNECT Beyond. State funding will eliminate the need for local matching funds.

Various Bills to authorize Mecklenburg County sales tax & establish a metropolitan transit authority.

S145: Mecklenburg Transportation Referendum

- An Act to authorize supplemental sources of revenue for Mecklenburg County for local government transportation system financing.

S584: Local Govt Transportation System Financing

- An Act to authorize supplemental sources of revenue for local government transportation system financing.

H948: The P.A.V.E. Act

- An Act to enact the Projects for Advancing Vehicle-infrastructure Enhancements (PAVE) Act.
- **Staff Recommendation:** Support. Will support CONNECT Beyond implementation.



CENTRALINA

REGIONAL COUNCIL

Item 5

Executive Board Agenda Item Cover Sheet

Board Meeting Date:	May 14, 2025	Agenda Item Type:	Consent:		Regular:	X
Submitting Person:	Geraldine Gardner	Presentation Time:	30 minutes			
Presenter at Meeting:	Leisha DeHart Davis	Phone Number:				
		Email:	ldehart@email.unc.edu			
Alternate Contact:	Michelle Nance	Phone Number:				
		Email:	Mnance@centralina.org			
Submitting Department:	Executive	Department Head Approval:	G.Gardner			
Title of documents as shown in the Agenda: Centralina Forum						
Description of Agenda Item: <i>(This wording will be used to summarize the item on the agenda cover page.)</i>						
<p>UNC School of Government Professor, Dr. Leisha DeHart Davis will join us for a special Centralina Forum session with Delegates. The session will cover the impact of growing citizen incivility on elected officials and the organizations you lead. In addition to peer-to-peer dialogue, Dr. DeHart-Davis will share practical tools for navigating complex situations.</p>						
Background & Basis of Recommendations:						
<p>The Centralina Forum is a featured agenda item at Board of Delegates meetings. The Forum blends expert content with elected official peer-to-peer discussions on policy and local government leadership topics.</p> <p>Leisha DeHart-Davis is a professor of public administration and government at the UNC School of Government. Her applied research focuses on workplace climate in local government organizations. DeHart-Davis's academic research addresses public sector organizational behavior, most recently, employee voice, organizational structure, and citizen and workplace incivility. DeHart-Davis founded the Local Government Workplaces Initiative (LGWI) in 2015 and serves as its director. She holds a Ph.D. in public policy from the Georgia Institute of Technology.</p>						
Requested Action / Recommendation:						
Receive as information.						
Time Sensitivity: <i>(none or explain)</i>	None					
Budget Impact: <i>(none or explain)</i>	None					
Attachments: <i>(none or list)</i>	None					